Differences in Law Cruise and General Shipping

From a Japanese Law Perspective

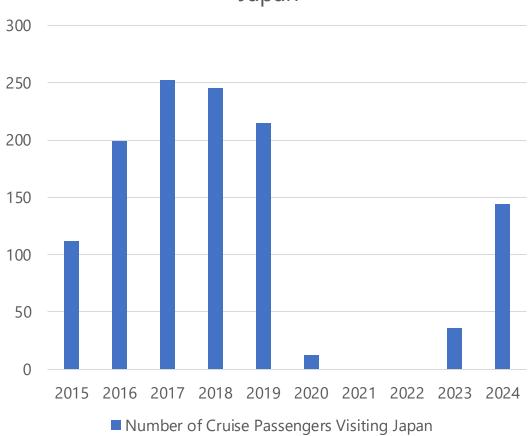
Fumiko Masuda (Okayama University)
15 May 2025, CMI Tokyo

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Cruise Industry in Japan: Inbound Visitors

Number of Cruise Passengers Visiting Japan



According to the statistics (preliminary figures) released by the Ministry of Land, Infrastructure, Transport and Tourism (MLIT)

 The number of international visitors entering Japan by cruise ship has recovered to 1.438 million, which is about 57% of the 2017 record

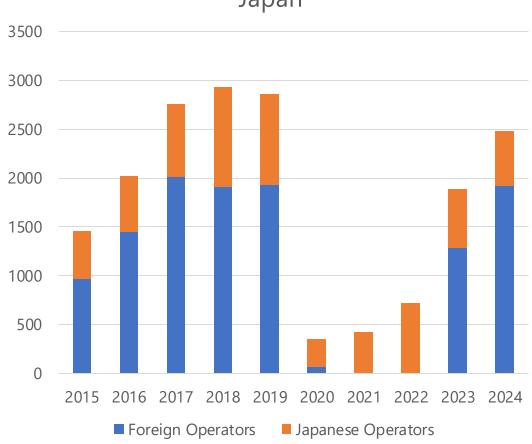
(Total inbound visitors: about 36.870 million, see https://statistics.jnto.go.jp/graph/#graph--inbound--travelers--transition)

Most passengers are from East Asia

(See the MLIT press release on 28 Feb 2025: https://www.mlit.go.jp/report/press/port04_hh_000500.html, last visited on 6 May 2025)

Cruise Industry in Japan: Port Calls

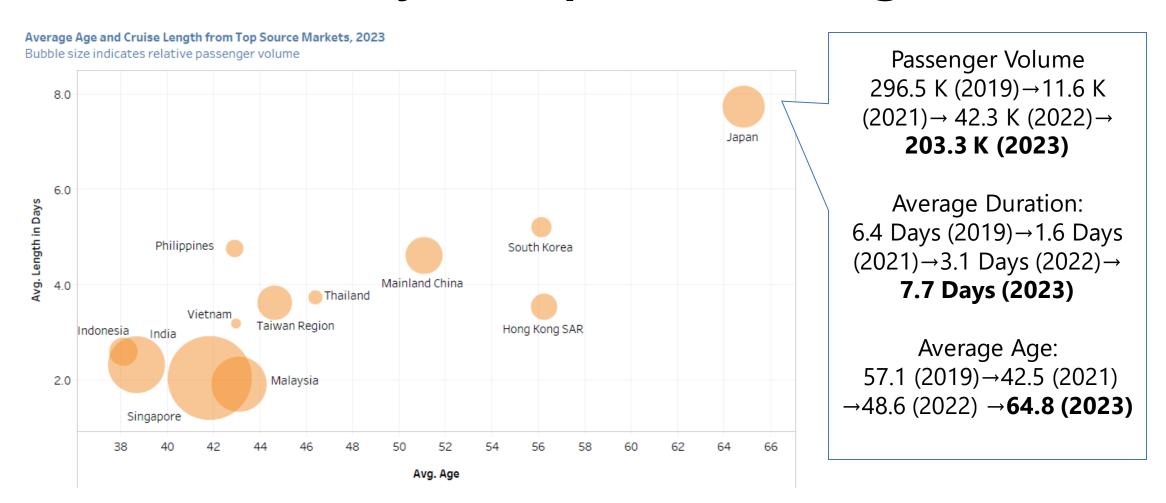




• The same statistics show the recovery of the number of cruise ship calls at Japanese ports to 2,479 (foreign ships: 1,923, Japanese ships: 556), which is about 85% of the pre-pandemic peak in 2018

(See the MLIT press release on 28 Feb 2025: https://www.mlit.go.jp/report/press/port04 hh 000500.html, last visited 6 May 2025)

Cruise Industry in Japan: Passengers



The chart is sourced from *CLIA 2023 Asia Market Report*, p. 2, available at https://cruising.org/research-and-reports, last visited on 6 May 2025

Features of Cruise Contracts

- Mixed contracts
 - Travel, transport, accommodation, entertainment etc.
 - Transport aspects are often ancillary
 - Consumer contracts (typically)
 - Athens Convention only covers the liability of carrier and unharmonized national laws come into play in other areas
- Liability issues arise in various contexts
 - Death or personal injury caused by a 'shipping incident'
 - Death or personal injury not caused by a shipping incident but in the course of carriage
 - Loss of or damage to luggage that occurred during the course of carriage
 - Other various events amounting to a breach of cruise contract or negligence

Japanese Law: International Dimension

- Japan is neither a party to the 1974 Athens Convention nor its 2002 Protocol
- Effectiveness of a choice-of-forum clause in consumer contracts is doubtful
 - A consumer may rescind an arbitration agreement (Article 3, the Schedule to the Arbitration Act)
 - Validity of a jurisdiction agreement in consumer contracts is restricted (Article 3-7 (5), Civil Procedure Code)
- Effects of a choice-of-law clause in consumer contracts are curtailed by the law of the consumer's habitual residence
 - A consumer may declare to invoke any mandatory provisions of the law, regardless of the choice-of-law clause (Art 11 (1), The Act on General Rules for Application of Laws)
 - If no choice-of-law agreement is found, the law of the consumer's habitual residence applies (Art 11 (2), AGRAL)

Japanese Domestic Law: Overview

- Public regulations (relatively loose for international contracts)
 - Mode-by-mode transport regulations
 - Licence; insurance requirements for passenger carriers under relevant regulations
 - There is no passenger rights legislation equivalent to that in the EU.
 - Regulations on travel agencies
- Private law rules (with no provisions specific to cruise contracts)
 - Commercial Code
 - Special rules for 'contract for carriage of passengers' applicable to all modes of transport
 - Civil Code
 - Remedies for breach of contract; tort liability
 - Incorporation of general terms and conditions
 - Consumer Contract Act
 - Invalidity of unfair contract terms

Japanese Law: Carriage of Passengers

• Article 590, Commercial Code

A carrier is liable to compensate for any damage that a passenger has suffered due to the carriage; provided, however, that this shall not apply if the carrier proves that it has exercised due care in performing the carriage.

• Article 591, Commercial Code

- 1. Any special agreement to exempt or limit the liability of a carrier for damages caused by the death or bodily injury of a passenger (excluding those mainly caused by delay in carriage) is void.
- 2. The preceding paragraph shall not apply in the following cases:
 - i. where carriage is conducted in circumstances where a large-scale fire, earthquake or any other disaster has occurred or is likely to occur.
 - ii. where the carrier undertakes to carry a person, who is likely to face a serious risk of death or bodily harm due to vibration, or any other conditions normally associated with transport.

Japanese Law: Carriage of Passengers

- Liability for damages suffered by passengers due to the carriage
 - Presumed-fault liability
 - No seaworthiness obligation
 - Carrier's duty of care for passengers' safety
 - Liability for the death or personal injury of a passenger is mandatory
 - How the wording 'due to the carriage' should be interpreted is not entirely clear
- Liability for loss of, damage to, or delay of luggage
 - Carry-on luggage: a passenger needs to establish carrier's fault to claim compensation (Art 593, Commercial Code)
 - Checked luggage: the liability regime (presumed-fault liability) applicable to a cargo carrier applies (Art 592, Commercial Code)
- No statutory limits on the recoverable amount of damages

Japanese Law: Travel Contracts

- Not a nominate contract in the Civil or Commercial Code
 - General contract law applies
 - If general terms and conditions are properly incorporated, they determine the parties' rights and obligations
- Travel Agency Act
 - Registration is required to operate travel agency businesses
 - Standard terms and conditions approved by the MLIT
 - Travel agencies undertake to arrange travel, manage itinerary and take due care for travellers' safety
 - Travel agencies do not guarantee that transport or accommodation services are duly provided as promised
 - Special Compensation and Itinerary Guarantee Liability Systems independent of whether a travel agency is legally liable, combined with liability insurance held by travel agencies

Challenges

- Inbound visitors
 - Vulnerability as travellers
 - They are unlikely to attempt to resolve legal disputes in Japan
- Outbound travellers
 - Consumer or passenger protections by law exist, but...
 - Does protection by the law of domicile or the law of habitual residence function well in cases of cruise travel?
 - Could alternative dispute resolution (ADR) offer a better solution for travellers?
 - Travel agency serves as a single point of contact

Challenges: In International Setting

- Japan is not a party to the Athens Convention and its Protocol
 - The number of Contracting States is limited
 - 25 Contracting States to PAL 1974; 34 to PAL PROT 2022
 - China is a party to 1974 Athens Convention
 - Chinese decisions are not enforceable in Japan due to the lack of reciprocity (Art 118 (iv), Civil Procedure Code)
- Would acceding to the 2002 Protocol offer a solution?
 - Is the Athens Convention sufficient to protect cruise travellers?
 - Compulsory insurance is a notable benefit
 - Improve the likelihood of recognition and enforcement of foreign judgments
 - How are passengers' claims handled in practice?

Thank you for your attention!

(fumiko.masuda@okayama-u.ac.jp)